

Message Text

PAGE 01 NATO 05325 01 OF 02 302015Z

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 SAJ-01 NSC-05

DODE-00 NSCE-00 SSO-00 USIE-00 INRE-00 EURE-00 /067 W

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O R 301910Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3799

INFO ALL NATO CAPITALS 5514

AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION GENEVA

USMISSION OECD PARIS

AMEMBASSY BERLIN

USMISSION US BERLIN

AMEMBASSY BERN

USMISSION EC BRUSSELS

AMEMBASSY DBULIN

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY NICOSIA

AMEMBASSY STOCKHOLM

AMEMBASSY VALLETTA

AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5325

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE

SUBJ: SEPTEMBER 30 POLAND: CSCE IMPLEMENTATION

SUMMARY: POLADS AGREED ON SEPTEMBER 30 TO SEEK COUNCIL APPROVAL
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PAGE 02 NATO 05325 01 OF 02 302015Z

OF CSCE IMPLEMENTATION GUIDELINES ON BASIS OF ORAL REPORT BY
POLITICAL COMMITTEE CHAIRMAN AT OCTOBER 1 NAC. THOUGH ORAL
REPORT GOES SMALL WAY TO MEET FRENCH LANGAUGE PREFERENCES,
WE BELIEVE IT ACCEPTABLE SINCE SUBSTANCE, NOT PROCEDURE, WILL

DETERMINE NEXT STEPS IN ALLIANCE CSCE IMPLEMENTATION EFFORT.
ALLIES WELCOMED US CSCE IMPLEMENTATION CHECKLIST AS WELL AS
TEXTS OF US/SOVIET NOTES RESOLVING JOURNALISTS VISA ISSUE.
POLADS ALSO AGREED ON UTILITY OF COORDINATION AMONG 15 ON
UNESCO ROLE IN CSCE IMPLEMENTATION.
ACTION REQUESTED: AUTHORIZATION TO AGREE WITH ORAL REPORT
ON CSCE IMPLEMENTATION GUIDELINES (TEXT BELOW). END SUMMARY.

1. AT SEPTEMBER 30 MEETING, POLADS DISCUSSED IS DRAFT GUIDELINES
FOR ALLIANCE ROLE IN CSCE IMPLEMENTATION (USNATO 5299).
ALTHOUGH ALLIES AGREED IS DRAFT WAS GENERALLY ACCURATE REFLECTION
OF APPROACH AGREED BY POLADS AT SEPTEMBER 23 MEETING (USNATO
5228), FRENCH REP (BEAUCHATAUD) SUGGESTED AMENDMENTS IN
PARAGRAPH (V) WHICH WOULD MEET POINTS OF INTEREST TO PARIS.
THESE AND OTHER ALLIED COMMENTS, LARGELY EDITORIAL IN NATURE,
WERE ACCOMMODATED IN REVISED IS DRAFT (BELOW). ALTHOUGH
SOME ARGUED FOR FURTHER REVIEW OF DRAFT BY POLADS ON OCTOBER 7,
USS REP (LEDOGAR) SUGGESTED THAT DEGREE OF CONSENSUS AND INTEREST
IN EARLY RESOLUTION OF PROCEDURAL MATTERS ARTUED FOR SSEEKING
APPROVAL IN OCTOBER 1 NAC. POLADS AGREED TO PROCEED ON ABOVE
BASIS AND TEXT OF CHAIRMAN'S DRAFT ORAL REPORT WAS TENTATIVELY
APPROVED SUBSEQUENTLY BY SLIENCE PROCEDURE. COMMENT: WHILE SUGGESTED
FRENCH CHANGES SLIGHTLY SOFTEN PROCEDURAL MANDATE FOR ALLIANCE CSCE
IMPLEMENTATION EFFORT, IT IS CLEAR THAT ALLIES, INCLUDING FRENCH,
AGREE WITH SUBSTANTIVE MANDATE REFLECTED IN EARLIER IS DRAFT.
SINCE WE BELIEVE IT IMPORTANT TO GET BEYOND PORCEDURE AND INTO
SUBSTANCE ON IMPLEMENTATION ISSUE, WE DID NOT OBJECT TO IS
REVISION OF DRAFT WHICH INCORPORATED FRENCH LANGUAGE.
ACTION REQUESTED DEPARTMENT AUTHORIZATION TO CONCUR IN ORAL
REPORT AT OCTOBER 1 NAC. END COMMENT.

2. US REP SPELLED OUT FOR ALLIES US APPROACH TO CSCE COMPLIANCE
MONITORING BY US EMBASSIES IN WP CAPITALS AND DISTRIBUTED
TEXT OF CHECKLIST DRAWN ON PARAS 6 THROUGH 12 OF STATE 231043.
ALLIES WERE GRATEFUL FOR CONTRIBUTION AND FOR TEXTS OF US-SOVIET
NOTES COVERING JOURNALISTS VISAS WHICH WE ALSO DISTRIBUTED.
IN PRESENTING CHECKLIST, WE STRESSED US INTEREST IN MOVING
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PAGE 03 NATO 05325 01 OF 02 302015Z

AHEAD WITH SPECIFICS OF CSCE IMPLEMENTATION AND IN
BEGINNING NOW TO PREPARE GROUND FOR 1977 REVIEW CONFERENCE.
NOTING THAT CHECKLIST WAS NEITHER EXHAUSTIVE NOR ALL-INCLUSIVE
US REP ASKED ALLIES FOR COMMENTS AND IMPROVEMENTS. HE ALSO
NOTED THAT US DID NOT INTEND IMPLEMENTATION EFFORT AS HINDRANCE
TO BILATERAL CSCE COMPLIANCE EFFORTS. IN RESPONSE TO QUESTION
FROM DUTCH REP (HORAK), US REP REPLIED THAT CHECKLIST DID NOT
ENCOMPASS ISSUES IN THE BASKET I PRINCIPLES DECLARATION
BECAUSE THESE WILL BE LARGELY A FUNCTION OF OVERALL INTER-
STATE RELATIONS WHICH CAN BE BETTER ASSESSED BY NATIONAL
GOVERNMENTS THAN BY EMBASSIES IN WP COUNTRIES. US REP
SUGGESTED THIS WOULD NOT PRECLUDE POLADS' ADDRESSING PRIN-
CIPLES ISSUES.

3. SUBMISSION OF US CHECKLIST WAS PARTICULARLY TIMELY IN LIGHT OF ANNOUNCEMENT BY ITALIAN REP (FERRETTI), SPEAKING FOR NINE, WHO REPORTED THAT EC POLITICAL COMMITTEE HAD ESTABLISHED SUB-GROUP TO MONITOR CSCE COMPLIANCE. FIRST TASK OF SUB-GROUP WOULD BE TO DEVELOP A "CHECKLIST" TO GOVERN THEIR FURTHER EFFORTS.

4. ON BASIS PARIS 24876 AND STATE 230839, US REP PROVIDED ALLIES WITH ASSESSMENT OF PROJECTED SOVIET/EE TACTICS AT UNESCO AND CALLED FOR COORDINATION AMONG ALLIED UNESCO DELEGATIONS IN PARIS ON DEVELOPMENT OF UNESCO ROLE IN CSCE IMPLEMENTATION. FRG REP (CITRON) SAID HIS GOVERNMENT HAD EXPRESSED SIMILAR CONCERN. ALTHOUGH IT HAD NOT SPECIFIED PARIS AS VENUE, BONN ALSO URGED ALLIED CONSULTATION ON UNESCO CSCE IMPLEMENTATION ROLE.

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PAGE 01 NATO 05325 02 OF 02 302033Z

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5325

5. BEGIN TEXT OF DRAFT IS ORAL REPORT ON
IMPLEMENTATION OF THE FINAL ACT OF THE CSCE

THE COUNCIL AT ITS MEETING ON 19TH SEPTEMBER, 1975,
INVITED THE POLITICAL COMMITTEE TO PREPARE GUIDELINES ON HOW
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PAGE 02 NATO 05325 02 OF 02 302033Z

INFORMATION REGARDING THE IMPLEMENTATION OF THE PROVISION OF
THE FINAL ACT OF THE CSCE MIGHT BE EXCHANGED AND CO-ORDINATED
WITHIN NATO.

THE POLITICAL COMMITTEE CONSIDERED THIS QUESTION AT
ITS MEETINGS ON 23RD AND 30TH SEPTEMBER. IT SUBMITS THE FOLLOWING
RECOMMENDATIONS:

(I) THE EXCHANGE AND COMPILATION OF INFORMATION ON THIS
SUBJECT SHOULD BE UNDERTAKEN AS PART OF THE NORMAL
PROCESS OF POLITICAL CONSULTATION BY THE COUNCIL AND
ITS SUBORDINATE BODIES. IT IS NOT, THEREFORE,
NECESSARY TO EVOLVE SPECIAL FORMAL GUIDELINES.

(II) IT IS RECOGNIZED THAT MUCH OF THE EFFORT TO IMPLEMENT
THE FINAL ACT WILL BE UNDERTAKEN BY MEMBER GOVERNMENTS
ON A UNILATERAL AND BILATERAL BASIS. IT WILL BE
FOR EACH DELEGATION TO DECIDE WHAT INFORMATION
TO PROVIDE TO THE COUNCIL AND ITS SUBORDINATE BODIES
IN ORDER TO ACHIEVE THE EXCHANGE AND COMPILATION OF
INFORMATION DESIRED BY THE COUNCIL.

(III) THE POLITICAL COMMITTEE SHOULD HAVE A GENERAL
RESPONSIBILITY FOR CO-ORDINATING CONSIDERATION
OF IMPLEMENTATION OF THE FINAL ACT VIEWED AS A
WHOLE. CONSIDERATION OF INDIVIDUAL PROVISIONS
SHOULD BE UNDERTAKEN AS FOLLOWS:

- (A) POLITICAL COMMITTEE
- QUESTIONS RELATING TO SECURITY IN EUROPE
INCLUDING CONFIDENCE BUILDING MEASURES (BASKET I);
 - QUESTIONS RELATING TO SECURITY AND
CO-OPERATION IN THE MEDITERRANEAN;
 - CO-OPERATION IN HUMANITARIAN AND OTHER
FIELDS (BASKET III) (IN LIAISON AS CONSIDERED APPROPRIATE WITH
THE CHAIRMAN OF THE COMMITTEE ON INFORMATION AND CULTURAL RELATIONS);
- (B) ECONOMIC COMMITTEE
- CO-OPERATION IN THE FIELD OF ECONOMICS, OF SCIENCE AND
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PAGE 03 NATO 05325 02 OF 02 302033Z

TECHNOLIGY AND OF THE ENVIRONMENT (BASKET II) (IN LIAISON AS APPROPRIATE WITH THE OFFICE OF THE ASSISTANT SECRETARY GENERAL FOR SCIENTIFIC AND ENVIRONMENTAL AFFAIRS).

(IV) THE POLITICAL COMMITTEE WOULD HAVE AN ITEM ON ITS AGENDA ON THE IMPLEMENTATION OF THE CSCE FINAL ACT. HOWEVER, CO-ORDINATION OF POST-CSCE IMPLEMENTATION OF CONFIDENCE BUILDING MEASURES BY THE ALLIES AS WELL AS MONITORING OF IMPLEMENTATION BY THE WARSAW PACT, WOULD CONTINUE TO BE CONSIDERED UNDER A SEPARATE ITEM, WITH THE ASSISTANCE OF THE INTERNATIONAL SECRETARIAT.

(V) A REPORT ON THOSE ASPECTS OF THE IMPLEMENTATION OF THE FINAL ACT OF THE CSCE WHICH HAVE A PARTICULAR IMPORTANCE FOR THE MEMBERS OF THE ALLIANCE COULD BE PREPARED BY THE POLITICAL COMMITTEE FOR THE COUNCIL WITHIN THE LARGER FRAMEWORK OF THE EXAMINATION OF EAST-WEST RELATIONS AND THE GENERAL PROBLEM OF DETENTE.

THIS REPORT, WHICH WOULD IF NECESSARY BE PREPARED TWICE A YEAR ON THE EVE OF EACH MINISTERIAL MEETING, WOULD TAKE INTO ACCOUNT CONTRIBUTIONS WHICH OTHER COMMITTEES WOULD BE REQUESTED TO PREPARE ON THOSE SUBJECTS WHICH FALL WITHIN THEIR COMPETENCE.

THE INTERNATIONAL SECRETARIAT COULD BE RESPONSIBLE FOR PREPARING A DRAFT OF THE REPORT ON THE BASIS OF INFORMATION SUPPLIED BY DELEGATIONS, TOGETHER WITH DISCUSSION HELD IN THE POLITICAL COMMITTEE.

END TEXT.STREATOR

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BUCHAREST
BUDAPEST
MOSCOW
PRAGUE

SOFIA
WARSAW
GENEVA
OECD PARIS
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